			ILLINOIS COMMERCE COMMISSION						
1 2 3 4		COMMONWEALTH EDISON COMPANY ILL. C. C. NO. 00-0295 DIRECT TESTIMONY OF	May	19	a de la composição de l	64		°00	
5		ROBERT E. BERDELLE	CHI	EF CL	LERK	1'\$	OFF	FICE	
7	Q.	Please state your name and business address.							
8	A.	Robert E. Berdelle, Commonwealth Edison Company ("ComEd"), 1	, 10 South Dearborn						
9		Street, Chicago, Illinois.							
10	Q.	What is your position with ComEd?							
11	A.	I am Vice President and Comptroller.							
12	Q.	What are your responsibilities in that position?							
13	A.	As Comptroller, I am responsible for the executive direction of the	Compa	ny's					
14		accounting and budgeting organizations and the preparation and inte	erpreta	tion (of al	1			
15		accounting reports and financial statements.							
16	Q.	Please provide your educational and employment background.							
17	A.	I hold the degree of Bachelor of Business Administration in Financ	e from	the !	Univ	ers	ity		
18		of Notre Dame. I am a Certified Public Accountant in the State of I	llinois.	I ar	n a				
19		member of the National Association of Business Economists and the	e Finar	ıcial					
20		Executives Institute. I have been employed by ComEd since 1978.	On De	cem	ber 1	16,			
21		1998, I was appointed to my present position as Vice President and Comptroller of							
22		ComEd. Prior that time, I served as Comptroller. I have also held a	variet	y of	posi	tior	ıs,		
23		including Manager of Financial Reporting, Director of Strategic Ana	alysis,	Dire	ctor	of			
24		Revenue Requirements, Regulatory Project Manager, District Mana	ger for	an c	pera	tin	g		
25		unit of the company and Regulatory Affairs Director.							
26	Q.	What approval is the Company requesting in this proceeding?							

The Company is asking that the Commission authorize ComEd's entry into general service agreements with one or more affiliated "service companies" as of the effective date of the merger involving ComEd's parent, Unicom Corporation ("Unicom") and PECO Energy Company ("PECO"). The service companies, which would provide ComEd with various services subsequent to the effective date of the merger, would constitute "affiliated interests" within the meaning of Section 7-101 of the Act. ComEd would enter into a separate service agreement with each such service company. A form of the service agreement was attached to ComEd's Petition as Appendix A.

ComEd is also asking that the Commission authorize it to engage in other transactions, as described herein, such as the provision of services by ComEd and the sale, leasing and/or sharing of assets, with other affiliates, pursuant to the "at cost" rules of the Securities and Exchange Commission ("SEC") under the Public Utility Holding Company Act of 1935 ("PUHCA").

40 Q. Please describe ComEd.

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- A. ComEd is an Illinois corporation that provides electric utility service across northern
 Illinois to approximately 3.4 million customers. ComEd is a public utility within the
 meaning of the Act. ComEd is a subsidiary of Unicom.
- 44 Q. Please describe the merger.
- 45 A. Unicom has entered into a definitive agreement (the "Merger Agreement") providing for 46 a merger of equals with PECO. PECO is an electric and gas utility serving 1.5 million 47 customers and more than 400,000 natural gas customers in the Philadelphia area. PECO 48 also has established unregulated ventures in retail energy sales, telecommunications and

utility infrastructure management. On November 23, 1999, ComEd gave the Commission notice of the merger under Section 16-111(g) of the Act.

Pursuant to the Merger Agreement, ComEd and PECO will become subsidiaries of a common holding company, Exelon Corporation ("Exelon"). Exelon will register with the SEC as a holding company under PUHCA.

In accordance with the provisions of PUHCA and the SEC's rules, on March 16, 2000, Exelon filed with the SEC a Form U-1, which is an application for approval of the merger, including the structure of the holding company system and the form and terms of transactions to be conducted between and among the affiliates.

- Q. Please describe the SEC's rules governing affiliate transactions.
 - The Exelon system companies will engage in a variety of affiliate transactions for the provision of goods, services, and construction. Those transactions must comply with the requirements and provisions of SEC Rules, including Rules 87, 88, 90 and 91 unless otherwise authorized by the SEC by order or by rule.

SEC Rule 90 prohibits a registered holding company from providing any services, goods or construction directly to a public utility affiliate. Accordingly, the Exelon system will use one or more service company subsidiaries to provide ComEd, PECO, Exelon Genco and non-utility subsidiaries with services, goods and construction. A "subsidiary service company" is one determined by the SEC to be "so organized and conducted, or to be conducted, as to [provide] reasonable assurances of efficient and economical performance of services or construction or sale of goods for the benefit of associate companies at cost fairly and equitably allocated among them" SEC Rule 88.

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SEC Rule 90 also provides that no service company may perform any service or construction for, or provide any good to, any affiliate at more than cost. SEC Rule 91 defines "not more than cost" to be a "price (taking into account all charges) that does not exceed a fair and equitable allocation of expenses (including the price paid for goods) plus reasonable compensation for necessary capital procured through the issuance of capital stock (or similar securities of an unincorporated company)." SEC Rule 91 also provides, among other things, that "direct charges shall be made so far as costs can be identified and related to the particular transactions involved without excessive effort or expense."

Unicom and PECO have not yet determined how many subsidiary service companies will be employed, or which services will be provided by which service company if there is more than one. All service companies, however, will provide services, goods and construction pursuant to the same guidelines. Accordingly, ComEd does not believe that it is necessary at this time to identify the specific number of service companies or the specific function of each, and I will refer to all service companies as "Exclon Services." Exclon Services will be staffed primarily by transferring personnel from the current employee rosters of Unicom, PECO and their subsidiaries. It is expected that Exclon Services will conduct substantial operations in Chicago and Philadelphia. Merger transition teams are presently considering where specific operations of the combined company will be headquartered.

- Q. What services will be provided by Exelon Services?
- A. In accordance with the SEC Rules, ComEd intends to enter into a service agreement in the form of the General Service Agreement with each service company within the Exelon

system. Exelon Services will provide to ComEd, PECO, Exelon Genco and non-utility subsidiaries one or more of the following: administrative, management and support services, including services relating to support of electric and gas plant operations (<u>i.e.</u>, energy supply management of the bulk power and natural gas supply, procurement of fuels, coordination of electric and natural gas distribution systems, maintenance, construction and engineering work); customer bills, and related matters; materials management; facilities; real estate; rights of way; human resources; finance; accounting; internal auditing; information systems; corporate planning and research; public affairs; corporate communications; legal; environmental matters; executive services and other services listed on Schedule 2 to the General Service Agreement.

- Q. What charges will Exelon Services assess for services?
 - Under the General Service Agreement, the cost of services provided by Exelon Services will be directly assigned, distributed or allocated by activity, project, program, work order or other appropriate basis. To accomplish this, employees of Exelon Services will record their labor and expenses to bill the appropriate subsidiary company. Costs of Exelon Services will be accumulated in accounts of the service company and be directly assigned, distributed, or allocated to the appropriate client company in accordance with the applicable guidelines. There will be an internal audit group which, among other things, will audit the assignment of service company charges to client companies. Exelon Services' accounting and cost allocation methods and procedures shall be structured so as to comply with the SEC's standards for service companies in registered holding company systems.

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As compensation for services, the General Service Agreement provides that "Client Companies listed in Attachment A hereto, as amended from time to time, shall pay to Service Company all costs which reasonably can be identified and related to particular services provided by Service Company for or on Client Company's behalf (except as may otherwise be permitted by the SEC)." The Companies listed on Attachment A to the General Service Agreement will be ComEd, PECO, Exelon Genco and any other company which is a "public utility company" within the meaning of PUHCA and which operates within the United States (the "Operating Companies") as well as any subsidiary that is involved in directly providing goods, construction or services to the Operating Companies (together with the Operating Companies, the "Utility Subsidiaries").

The General Services Agreement also provides that "Client Companies listed on Attachment B hereto, as amended from time to time, shall pay to Service Company charges for services that are to be no less than cost (except as may otherwise be permitted by the SEC), insofar as costs can reasonably be identified and related by Service Company to its performance of particular services for or on behalf of Client Company."

The companies listed on Attachment B to the General Service Agreement will be subsidiaries that Exelon is authorized to hold, other than the Utility Subsidiaries, such as Exempt Wholesale Generators, Foreign Utility Companies, other companies exempt under PUHCA (such as telecommunications companies), certain intermediate companies and other entities which are not involved in directly providing goods, construction or services to Utility Subsidiaries.

Where more than one company is involved in or has received benefits from a service performed, the General Service Agreement provides that such costs "shall be fairly and equitably allocated using the ratios set forth" in the General Service Agreement. Thus, charges for all services provided by Exelon Services to ComEd will be as determined under SEC Rules 90 and 91.

Q. Will entities other than Exelon Services provide services or goods?

Yes. ComEd, PECO, Genco and the other associate companies may provide to one another and other associate companies services incidental to their businesses, including but not limited to, infrastructure services maintenance, storm outage emergency repairs, and services of personnel with specialized expertise related to the operation of the utility. These services will be provided in accordance with SEC Rules 87, 90, and 91. Moreover, in accordance with those SEC Rules and Rules 41,43 and 44, certain goods and assets may be sold by one Utility Subsidiary or associate company to another, and certain assets may be used by one Utility Subsidiary for the benefit of one or more other associate companies. All of these transactions will occur "at cost" under the SEC rules.

Q. Will any transactions be exempt from the "at cost" requirement?

Yes. The SEC may exempt specific transactions from the "at cost" requirement, and Exelon has requested various exemptions that would affect certain transactions involving ComEd. This Commission has previously approved the costing treatment that Exelon seeks from the SEC for these transactions.

ComEd currently provides to or receives services from affiliates in accordance with an Affiliated Interests Agreement ("AIA") approved by this Commission in Docket No. 95-0615. Under the AIA, ComEd may provide services to affiliates, and affiliates

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may provide services to ComEd, at the "prevailing price," which, as defined in the AIA, is essentially a market price. Under the AIA, "prevailing price" means, for ComEd, the tariffed rate or other pricing mechanism approved by the Commission, and for ComEd's Unicom affiliates, the price charged to nonaffiliates if such transactions with nonaffiliates constitute a substantial portion of the affiliate's total revenues from such transactions. If there is no prevailing price, then the transactions are priced at fully distributed cost, which is substantially the same as "cost" as defined under PUHCA.

Under the AIA, ComEd has a contract with Unicom Energy Services ("UES") under which ComEd acquires services at the prevailing price. Under this contract, UES provides service to ComEd in connection with contracts that ComEd has with certain U.S. governmental agencies to provide energy management, demand side management and energy conservation and efficiency services. These services include energy audits, feasibility analyses, engineering and design and implementation. All services required to be provided by ComEd to the governmental entities are provided to ComEd by UES at a prevailing price. To the extent required, Exelon has asked the SEC for an exemption or waiver from applicable provisions of PUHCA for ComEd to continue this arrangement.

Under the Act, ComEd is authorized to provide certain competitive services to affiliates and unaffiliated parties. These services include any service "declared to be competitive" by the Commission, "contract service" for the provision of electric power and energy or other services provided by mutual agreement between an electric utility and a retail customer, and "services, other than tariffed services, that are related to but not necessary for, the provision of electric power and energy or delivery services."

("Competitive Services"). The price at which Competitive Services may be sold by ComEd is not limited to cost.

With this Commission's approval, at present, Competitive Services typically are accounted for on a "below the line" basis. The costs associated with such services may not be included in the utility's calculation of cost for rate making purposes. Any profit or loss on these activities would be disregarded for utility rate making purposes. In effect, these activities are conducted as if they were conducted by a separate nonregulated "subsidiary" except that the utility company is the actual party to the transactions. Hence, under Illinois law customers are fully protected from the possibility that an abuse of the affiliate relationships between or among ComEd and any of the other Exelon companies for such "below the line" services could result in excessive charges to ComEd, or be passed on to its customers.

Exelon has requested the SEC to authorize ComEd to enter into agreements with affiliates to provide Competitive Services and to acquire goods or services from affiliates related to Competitive Services at fair market prices determined under the AIA.

Accordingly, to the extent that the SEC grants the requested exemptions, these transactions will not be conducted under the General Service Agreement, but under the AIA. To the extent that the SEC does not grant the exemptions, these transactions would be subject to the General Service Agreement and the SEC Rules.

- Q. Will the Commission have access to affiliated interests' books and records?
- 204 A. Yes. ComEd will give the Commission and its Staff access to all accounts and records of
 205 Exelon and Exelon's other subsidiaries related to the transactions between ComEd and
 206 Exelon's other subsidiaries under the General Service Agreement, including access to

207 accounts and records of joint or general expenses, any portion of which may be 208 applicable to such transactions.

209 Q. Does this conclude your direct testimony?

210 A. Yes, it does.